

Message Text

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PAGE 01 TOKYO 09043 210825Z

ACTION OES-07

INFO OCT-01 EA-10 ISO-00 OIC-02 SOE-02 AID-05 CEA-01
CIAE-00 COME-00 DODE-00 EB-08 H-01 INR-10 INT-05
L-03 NSAE-00 NSC-05 OMB-01 PM-05 ICA-11 SP-02
SS-15 STR-07 TRSE-00 ACDA-12 NRC-05 IO-13 /131 W
-----071730 210826Z /11

R 190911Z MAY 78

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 8070

INFO DOE GERMANTOWN MD

DOE WASHDC

C O N F I D E N T I A L TOKYO 09043

E.O. 11652: GDS

TAGS: TECH, JA

SUBJECT: SPECIAL DISCUSSION WITH JAPANESE INFCE CO-CHAIRMAN

STATE FOR BORIGHT AND FARLEY, OES

PER DISCUSSION WITH BORIGHT (OES), L.C. HEBEL AND G. BRAY HAD LUNCH WITH MR. S. TAMAYA AND MR. H. OTA ON FRIDAY, MAY 19. THE PURPOSE WAS: 1) TO PROVIDE INFORMATION TO THEM ON OUR PROLIFERATION RESISTANCE METHOD AND THE STATUS OF THE EFFORT, 2) TO RELAY THE CONCERNS ON COORDINATION OF ANALYSIS OF INSTITUTIONAL ALTERNATIVES ACROSS THE INFCE SUBGROUPS (AS CONTAINED IN THE RECENT MEMO BY THE FARLEY INSTITUTIONAL CROSS-CUT GROUP).

A. MR. TAMIYA AND MR. OTA SHARE THE U.S. VIEW THAT INSTITUTIONS ARE A KEY ASPECT OF INFCE ALONG WITH TECHNOLOGY, ALSO THAT THE INSTITUTIONAL ASPECTS ARE VERY COMPLEX AND NEED SUITABLE COORDINATION ACROSS THE INFCE WORKING GROUPS. THEY EXPRESSED NO PREFERENCE FOR ONE OF THE THREE OPTIONS IN THE FARLEY GROUP MEMO (10A, B, C). THEY EXPRESSED THE FOLLOWING SPECIFIC VIEWS:

1. WHATEVER EMERGES SHOULD BE COMMERCIALY VIABLE.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 09043 210825Z

2. THERE SHOULD BE NO SACRIFICED LAMBS--(WHICH WE INFER TO APPLY TO EITHER NATIONS OR THEIR SPECIAL FACILITIES). WHATEVER ARRANGEMENTS EMERGE SHOULD BE EVEN-HANDED AND NONDISCRIMINATORY.

3. TAKE A STEP AT A TIME (I.E. DON'T TRY TO CREATE EVERYTHING AT ONE GRAND STROKE).

4. IAEA IS A VERY POSITIVE INSTITUTION WHICH SHOULD NOT BE COMPROMISED BY INFCE OR BY LATER DEVELOPMENTS.

5. THEY ARE CLEARLY SKEPTICAL OF VALUE OF ANOTHER LAYER OF INSTITUTIONS OVER AND ABOVE IAEA, TO DEAL WITH NATIONAL (OVERT) PROLIFERATION INVOLVING FUEL CYCLE FACILITIES AND MATERIALS.

6. THEY ARE SKEPTICAL OF THE VALUE OF INCREASING THE COMPLEXITY OF INSTITUTIONAL ARRANGEMENTS IN VIEW OF EXISTING ARRANGEMENTS NOT BEING IN FORCE WORLDWIDE. (ONE SHOULD NOT BURDEN ONE'S FRIENDS BY NEW ARRANGEMENTS UNLESS NATIONS PRESENTLY NOT COMPLYING WITH EXISTING ARRANGEMENTS WILL BE INCLUDED).

7. THEY QUERIED US EXTENSIVELY ABOUT U.S. POLICY ON TAKE-BACK OF FOREIGN SPENT FUEL AND SEEMED SKEPTICAL OF ITS PRACTICALITY. WE DID NOT ATTEMPT A SIGNIFICANT DISCUSSION ON THIS TOPIC.

B. WE ALSO VERBALLY SHARED THE APPROACH AND STATUS OF PRESENT U.S. EFFORT ON PROLIFERATION RISK ASSESSMENT FOR INFCE. THEY SEEM TO UNDERSTAND THE METHOD AND WERE APPRECIATIVE OF THE INFORMATION THAT WE OFFERED VERBALLY. THEY ARE VERY DESIROUS OF OBTAINING A WRITTEN COPY WHEN THEY COME TO WASHINGTON SOME TIME IN THE EARLY SUMMER.

1. THEY SEEMED SOMEWHAT APPREHENSIVE ABOUT A METHODOLOGY, ALBEIT QUALITATIVE, THAT DEALS WITH OVERT NATIONAL CASES.
CONFIDENTIAL

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PAGE 03 TOKYO 09043 210825Z

2. THEY ARE MUCH MORE AT EASE WITH ANALYSIS OF SUBNATIONAL CASES AND EVEN OF COVERT NATIONAL CASES, BOTH OF WHICH THEY REGARD AS ADDRESSED BY STRENGTHENED SAFEGUARDS MEASURES INCL. PHYSICAL PROTECTION.

3. THEY HAD SOME DIFFICULTY DISTINGUISHING THE SEPARATE ANALYSES OF PROLIFERATION RESISTANCE AND SAFEGUARDS EFFECTIVENESS. WE PICTURED THEM AS SEPARATE BUT LINKED ANALYSES IN ORDER TO TRY TO CLARIFY THE POINT. FURTHER DISCUSSION HERE WOULD BE USEFUL. MANSFIELD

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